1 2 3 4 5	THOMAS R. BURKE (CA State Bar No. 141930 SARAH E. BURNS (CA State Bar No. 324466) DAVIS WRIGHT TREMAINE LLP 50 California Street, 23 rd Floor San Francisco, California 94111-4701 Telephone: (415) 276-6500 Facsimile: (415) 276-6599 Email: thomasburke@dwt.com sarahburns@dwt.com	Electronically Filed by Superior Court of CA, County of Santa Clara, on 12/29/2023 5:50 PM Reviewed By: B. Roman-Antunez Case #23CV423435 Envelope: 13986023			
6	Attorneys for Specially-Appearing Defendant Ker	m Crosby Gardner			
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9	IN THE SUPERIOR COURT OF	THE STATE OF CALLEODNIA			
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11	IN AND FOR THE COUNTY OF SANTA CLARA UNLIMITED JURISDICTION				
12	MARK CHRISTOPER TRACY, an individual,	Case No. 23CV423435			
13	Plaintiff,	MOTION OF SPECIALLY APPEARING			
1415161718	V. COHNE KINGHORN PC, a Utah Professional Corporation; SIMPLIFI COMPANY, a Utah Corporation; JEREMY RAND COOK, an individual; ERIC HAWKES, an individual; JENNIFER HAWKES, an individual; MICHAEL	DEFENDANT KEM C. GARDNER TO QUASH SERVICE OF SUMMONS AND COMPLAINT FOR LACK OF PERSONAL JURISDICTION [Declarations of Kem C. Gardner and Sarah E. Burns with Exhibit 1 concurrently filed] Judge: The Hon. Evette Pennypacker			
19	SCOTT HUGHES, an individual; DAVID BRADFORD, an individual; KEM CROSBY	Department: 06 2/20/2024			
20	GARDNER, an individual; WALTER J. PLUMB III, an individual; DAVID BENNION, an	Date: To Be Assigned By The Court Time: 9:00 a.m.			
21	individual; R. STEVE CREAMER, an individual PAUL BROWN, an individual; GARY BOWEN,	Complaint Filed: September 21, 2023			
22	an individual,				
23	Defendants.				
24	TO ALL PARTIES AND THEIR ATTORNEYS	OF RECORD:			
25		as counsel may be heard in Department 6 of the			
26	Superior Court of California, County of Santa Cla				
27	95113, specially-appearing defendant Kem C. Gar				

an order quashing service of summons pursuant to Code of Civil Procedure § 418.10. This Motion is made on the following two independent grounds:

- Plaintiff failed to properly serve Mr. Gardner with process in this matter. Plaintiff
 purports to have served Mr. Gardner, who is a Utah resident, by mail, but Plaintiff has
 provided no proof that Mr. Gardner ever received the service package and cannot,
 because Plaintiff sent it to an address that is not associated with Mr. Gardner. See
 Memorandum, Section IV.
- 2. The Court lacks personal jurisdiction over Mr. Gardner in any event. Mr. Gardner is a Utah resident; he does not have substantial ties to California, and certainly has not purposefully availed himself of its privileges; and Plaintiff's claims against Mr. Gardner all arise out of alleged activity in Utah. See Memorandum, Section V.

For all of these reasons, Mr. Gardner respectfully requests that this Court quash service of the summons and complaint, and dismiss him from the suit for lack of personal jurisdiction.

This Motion is based on this Notice; the attached Memorandum of Points and Authorities; the Declarations of Kem C. Gardner and Sarah E. Burns with Exhibit 1; all matters of which this Court may take judicial notice; all pleadings, files, and records in this action; and such other argument as may be received by this Court at the hearing on this Motion.

DATED: December 29, 2023 Respectfully submitted,

DAVIS WRIGHT TREMAINE LLP

By: THOMAS R. BURKE SARAH E. BURNS

Attorneys for Specially-Appearing Defendant Kem C. Gardner

DAVIS WRIGHT TREMAINE LLP

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I. INTRODUCTION

Pursuant to California Code of Civil Procedure Section 418.10(a)(1), Kem C. Gardner ("Mr. Gardner") specially appears for the limited purpose of challenging this Court's jurisdiction over him by moving to quash service of the Summons and Complaint.

In this lawsuit, Plaintiff Mark Tracy brings claims against more than a dozen Utah residents based on his yearslong fight with a Utah water district. Plaintiff's reason for bringing suit in California, rather than Utah, is obvious: In Utah, Plaintiff's repeated lawsuits on this same subject have resulted in him being declared a vexatious litigant, barring him from bringing suit unless he first receives permission from the presiding judge there. *See* Declaration of Sarah E. Burns ("Burns Decl.") Ex. 1. Fortunately, this lawsuit is easily dismissed as to Mr. Gardner, who does not reside in California, conduct any business, vote or own bank accounts here. While Mr. Gardner occasionally travels to California, *none* of Plaintiff's claims *arise* out of any alleged conduct by Mr. Gardner in California. Simply put, Plaintiff has not alleged any facts to show that Mr. Gardner should be hauled to court in California.

First, as a threshold matter, this Court lacks personal jurisdiction over Mr. Gardner because Plaintiff failed to properly serve him. It appears Plaintiff incorrectly mailed a copy of the Summons and Complaint to a business address for a company Mr. Gardner was last associated with roughly 20 years ago. This singular attempt by Plaintiff to effectuate service by mail was incomplete and defective.

Second, even assuming service was proper—and it was not—Plaintiff fails to proffer any facts to show why this Court may exercise personal jurisdiction over Mr. Gardner. Plaintiff acknowledges that Mr. Gardner is a Utah resident. Compl. ¶ 14. Plaintiff also fails to allege any facts—because none exist—to show that Mr. Gardner is subject to this Court's specific personal jurisdiction. Indeed, the Complaint is entirely devoid of any allegations regarding Mr. Gardner's presence in California—let alone any alleged misconduct in California.

II. FACTUAL BACKGROUND

Plaintiff claims he is a "federal whistleblower in what [is] alleged to be the longest and most lucrative water grab[] in the State of Utah." Compl. ¶ 1. He alleges that Defendants

"perpetuated a fraudulent scheme to retire senior water rights vis-à-vis duplicitous water claims....for the construction and massive expansion of a luxurious private urban development" in Salt Lake City, Utah. *Id.* ¶ 2. This is the last of many similar lawsuits¹ Plaintiff has brought based on the Emigration Oaks Water System, a public drinking water system in Salt Lake County operated by the Emigration Canyon Improvement District, a public entity. *Id.* ¶ 8. On April 8, 2021, Plaintiff was declared a vexatious litigant after a Utah court found that the repeated suits were "filed for the purpose of harassment." Burns Decl. Ex. 1 at 5. Under the terms of the vexatious litigant order, Plaintiff is prohibited from filing suit in any Utah state court without the permission of the presiding judge of Utah's Third District Court for Salt Lake County. *Id.*

In this Complaint, Plaintiff brings claims for libel, libel per se, false light and intentional infliction of emotional distress based on emails sent by other defendants, and statements on the Emigration Canyon Improvement District's website, www.ecid.org. Compl. ¶¶ 79-111; 10. He alleges that this Court has jurisdiction for two reasons: (1) because the ecid.org website, though directed at Utah residents, is "routed through San Jose, California"; and (2) because "Defendants published false and defamatory statement[s] for the purpose of obtaining continued payment of monies from property owners residing in California." *Id.* ¶¶ 4, 21.

Plaintiff's allegations as to specially-appearing Defendant Kem C. Gardner end in 2004 and all relate to actions taken in Utah. He alleges that Mr. Gardner "is an individual and resident of Utah" and that he constructed various water reservoirs that are part of the Emigration Oaks Water System in the 1990s. *Id.* ¶¶ 14, 24, 29. The Complaint expressly alleges that Mr. Gardner's "legal title and liability" in the water system was transferred to the Emigration Improvement District in 1998. *Id.* ¶¶ 40; 24 (including Mr. Gardner in definition of Emigration Oaks Defendants). The Complaint does not allege any facts indicating that the purported

¹See Emigration Canyon Home Owners v. Emigration Improvement District, Case No. 190901675, Third District of Utah (Feb. 25, 2019); Emigration Canyon Home Owners v. Emigration Improvement District, Case No. 190904621, Third District of Utah (June 11, 2019); Mark Christopher Tracy v. Simplifi Company, et al., Case No. 200905074, Third District of Utah (Aug. 10, 2020); Mark Christopher Tracy v. Simplifi Company, et al., Case No. 200905123, Third District of Utah (Aug. 10, 2020).

"payment of monies from property owners residing in California" were paid to Mr. Gardner at any point since 1998. It also does not allege that Mr. Gardner made any of the allegedly defamatory statements, or that he has any current association with ECID. *Id.* Instead, the Complaint includes a blanket allegation that "each Defendant was acting as the agent, servant, employee, partner, co-conspirator, and/or joint venture of each remaining Defendant." *Id.* ¶ 20.

Mr. Gardner is a resident of Utah, and has been since 1988. Declaration of Kem C. Gardner ("Gardner Decl.") \P 2. He has never been a resident of California. *Id.* \P 3. He does not conduct business on behalf of himself in California, or maintain bank accounts in the state. *Id.* He does not pay taxes in the state. *Id.* His sole connection to the state is a partial interest in a timeshare here, and visiting the state approximately a handful of times per year. *Id.* \P 4.

According to a November 20, 2023 Proof of Service filed with the Court (the "11/20/23 Proof of Service"), Plaintiff attempted to serve Mr. Gardner by mailing a copy of the complaint and summons to 101 South 200 East, Suite 200, Salt Lake City, Utah 84111. That is not Mr. Gardner's home or business address. Gardner Decl. ¶¶ 5-7.

III. LEGAL STANDARD

Plaintiff bears the burden of showing that this Court has the power to exercise general or specific personal jurisdiction over a non-resident defendant. A plaintiff "carr[ies] the initial burden of demonstrating facts by a preponderance of evidence justifying the exercise of jurisdiction in California." *In re Automobile Antitrust Cases I & II*, 135 Cal. App. 4th 100, 110 (2005) (affirming grant of motion to quash where plaintiff failed to present sufficient evidence to show a California court may exercise jurisdiction). *See also* C.C.P. § 418.10(a)(1).

To meet that burden, Plaintiff must show that Mr. Gardner, as an individual, possesses sufficient contacts with California such that, pursuant to California's long-arm statute, this Court may exercise jurisdiction on any basis not inconsistent with the constitutions of California and the United States. C.C.P. § 410.10. Further, if a party "challenges the court's personal jurisdiction on the ground of improper service of process[,] the burden is on the plaintiff to prove ... the facts requisite to an effective service." *Summers v. McClanahan*, 140 Cal. App. 4th 403, 413 (2006) (internal quotes omitted).

IV. PLAINTIFF HAS NOT PROPERLY SERVED MR. GARDNER

Under controlling California law, Plaintiff was required to properly serve Mr. Gardner with the Summons and Complaint. "A party cannot be properly joined unless served with the summons and complaint; notice does not substitute for proper service. Until statutory requirements are satisfied, the court lacks jurisdiction over a defendant." *Ruttenberg v. Ruttenberg*, 53 Cal. App. 4th 801, 808 (1997). "Actual notice of the action alone ... is not a substitute for proper service and is not sufficient to confer jurisdiction." *American Express Centurion Bank v. Zara*, 199 Cal. App. 4th 383, 392 (2011). *See also* Weil & Brown, CAL. PRAC. GUIDE: CIV. PROC. BEFORE TRIAL (The Rutter Group 2019) ("Rutter") § 4:414, p. 4-68 ("[a] defendant is under no duty to respond in any way to a defectively served summons," and it "makes no difference that defendant had actual knowledge of the action" as such "knowledge does not dispense with statutory requirements for service of summons"). Where, as here, service is improper, a motion to quash is appropriate. C.C.P. § 418.10(a)(1) (defendant can move to "quash service of summons on the ground of lack of jurisdiction.")

Plaintiff failed to properly serve Mr. Gardner. A plaintiff may serve a defendant residing in another state by: (a) utilizing the methods of service for persons within California, such as: personal delivery; substitute service; service of mail coupled with notice and acknowledgement, or publication; (b) certified or registered mail with return receipt requested, or (c) any service method permitted under the law of state where the service is made. C.C.P. § 413.10; *see also* C.C.P. § 415.40. Plaintiff has not properly served Mr. Gardner under California or Utah law.

Plaintiff's 11/20/23 Proof of Service states that he attempted to serve Mr. Gardner pursuant to Code of Civil Procedure Section 415.40, by mailing the Summons and Complaint with return receipt requested to 101 South 200 East, Suite 200, Salt Lake City, Utah 84111. Under that statute, however, the "proof of service shall include evidence satisfactory to the court establishing actual delivery to the person to be served, by a signed return receipt or other evidence." *See* C.C.P. § 417.20(a). Here the proof contains no such evidence, and it could it not, because 101 South 200 East is the address for The Boyer Company, L.C., not Mr. Gardner or his company, which is located at 201 South Main Street, Suite 2000, Salt Lake City, Utah. *See*

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Gardner Decl. ¶¶ 5-6. Mr. Gardner has not been affiliated with The Boyer Company, L.C. since 2004, and that company is not authorized to accept service on Mr. Gardner's behalf. *Id.* ¶¶ 5, 7. Plaintiff therefore did not cause delivery to be made "to the defendant," nor provide proof of such, and service was therefore ineffective. C.C.P. § 415.40; see also Bolkiah v. Sup. Ct., 74 Cal. App. 4th 984, 1001 (1999) (service by mail on a nonresident requires strict compliance with C.C.P. § 417.20(a)).

Because Plaintiff's attempt to serve Mr. Gardner failed to comply with the California requirements, and he has provided no evidence service was proper under Utah law, it was invalid and insufficient to confer jurisdiction. See Ramos v. Homeward Residential, Inc., 223 Cal. App. 4th 1434, 1443 (2014) (voiding default judgment for lack of proper service where plaintiff provided no evidence the person to be served "actually received the documents"); Gilbert v. Haller, 179 Cal. App. 4th 852, 866 (2009) (service invalid where "no compliance at all" with statutory requirements). This Motion should be granted, and the summons quashed, for this reason alone.

V. THE COURT LACKS PERSONAL JURISDICTION OVER MR. GARDNER

A motion to quash service of summons under C.C.P. § 418.10 also is the proper method for seeking dismissal of a defendant for lack of personal jurisdiction. See C.C.P. § 418.10(a)(1); BBA Aviation PLC v. Superior Court, 190 Cal. App. 4th 421, 437 (2010) (directing trial court to grant motion to quash service of summons where it lacked personal jurisdiction); Rutter § 3:376 (recognizing that proper procedure is "a motion to quash service for lack of personal jurisdiction under C.C.P. § 418.10(a)(1)").

The ability of a California court to exercise personal jurisdiction over an out-of-state defendant must be consistent with the due process requirements of the federal and state constitutions. C.C.P. § 410.10; BBA Aviation, 190 Cal. App. 4th at 429. A defendant must have "minimum contacts with the state such that asserting jurisdiction does not violate traditional notions of fair play and substantial justice," which means that the defendant has engaged in "conduct in, or in connection with, the forum state ... such that the defendant should reasonably anticipate being subject to suit in that state." Id. "Under the minimum contacts test, personal

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jurisdiction may be either general or specific." Id. (quotation omitted). Plaintiff cannot meet his burden here, under either a general or specific theory of personal jurisdiction.

There Is No General Jurisdiction Over Mr. Gardner.

General jurisdiction over a defendant is proper if the individual is domiciled in the forum, or where a defendant's contacts in the forum state are so "substantial, continuous, and systematic" that they become "at home" in the forum state. Brue v. Shabaab, 54 Cal. App. 5th 578, 590-591 (2020). "[R]andom, fortuitous, or attenuated" contacts do not sustain a finding of general jurisdiction. Shisler v. Sanfer Sports Cars, Inc. 146 Cal. App. 4th 1254, 1259 (2006).

None of the requisite facts for the exercise of general jurisdiction are present. As Plaintiff concedes, Mr. Gardner resides in Utah. See Compl. ¶ 14. He is also domiciled there. Gardner Decl. ¶ 2. Mr. Gardner is registered to vote in Utah. *Id*. Other than a timeshare interest, Mr. Gardner does not own property in California. *Id.* ¶ 4. He does not maintain any bank accounts in California, and does not seek business opportunities in California or have any employees in California. *Id.* ¶ 3. Mr. Gardner has not appointed anyone to accept service on his behalf in California. *Id.* Mr. Gardner does not consent to jurisdiction in California. *Id.* Ultimately, Mr. Gardner is neither domiciled in California nor "made [himself] at home" in California and is consequently not subject to this Court's general jurisdiction. *Brue*, 54 Cal. App. 5th at 590-91.

В. There Is No Specific Jurisdiction Over Mr. Gardner.

Plaintiff also fails to meet the burden of showing—by a preponderance of evidence—that Mr. Gardner is subject to this Court's exercise of specific jurisdiction. A court may exercise specific jurisdiction over a non-resident defendant when the defendant: (1) "purposefully directed" actions at forum residents or "purposefully avail[ed himself or herself] of the privilege of conducting activities within the forum"; (2) the dispute "is related to or arises out of a defendant's contacts with the forum"; (3) and "whether the assertion of personal jurisdiction would comport with 'fair play and substantial justice." Vons Companies, Inc. v. Seabest Foods, Inc., 14 Cal. 4th 434, 447 (1996).

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1. No Purposeful Availment or Direction.

Plaintiff fails to meet the "purposeful availment" prong of the specific personal jurisdiction test because Plaintiff has not and cannot show any facts indicating that Mr. Gardner "purposefully and voluntarily directs [his] activities toward the forum so that [he] should expect, by virtue of the benefit [he] receives, to be subject to the court's jurisdiction based on [his] contacts with the forum." *Bombardier Recreational Prods.*, *Inc. v. Dow Chem. Can. ULC*, 216 Cal. App. 4th 591, 602 (2013). These contacts must "proximately result from actions by the defendant himself that create a substantial connection with the forum State." *Dow Chem. Can. ULC v. Super. Ct.*, 202 Cal. App. 4th 170, 175 (2011) (quoting *Burger King Corp. v. Rudzewicz*, 471 U.S. 462, 475 (1985))."[I]t is essential in each case that there be some act by which the defendant purposefully avails itself of the privilege of conducting activities within the forum State, thus invoking the benefits and protections of its laws." *Malone v. Equitas Reinsurance Ltd.*, 84 Cal. App. 4th 1430, 1437 (2000).

Plaintiff has failed to allege Mr. Gardner purposefully availed himself of conducting business in California or purposefully directed any activities towards residents in California. The Complaint is entirely devoid of any facts suggesting Mr. Gardner engaged in any activities—let alone tortious activities—in California or directed towards California residents. The Complaint's *only* jurisdictional allegations are that some defendants made "false and defamatory statements on a website that is created and published on a digital platform in California and routed through San Jose" and that those defendants published the statements "for the purpose of obtaining continued payment of money from property owners residing in California." Compl. ¶ 21; *see also id.* ¶ 4. Plaintiff, however, does not allege that Mr. Gardner made any of the allegedly defamatory statements, or that he had any connection with the website, https://www.ecid.org, which Plaintiff alleges is affiliated with the Emigration Canyon Improvement District. Compl. ¶ 59. He also does not allege that Mr. Gardner has any connection with the alleged "continued payment of money from property owners residing in California." Compl. ¶ 21. To the contrary, he alleges that Mr. Gardner transferred his interest in the underlying water system to ECID 25 years ago, in 1998. *Id.* ¶ 40.

Mr. Gardner's only ties to California—that is, brief visits and an interest in a timeshare—are not alleged in the Complaint. *See generally* Compl. And California courts have long held that sporadic visits are not sufficient grounds for exercising specific jurisdiction over out-of-state defendants. By way of example, in *Picot v. Weston*, the Ninth Circuit held that the existence of an "agreement and [defendant's] two trips to California did not create sufficient minimum contacts to subject defendant to personal jurisdiction [in California]." 780 F.3d 1206, 1213 (9th Cir. 2015). Likewise, in *Edmunds v. Superior Ct.*, a California appellate court reversed the denial of a motion to quash where the non-resident defendant only visited California on a few occasions to represent a client. 24 Cal. App. 4th 221, 234 (1994); *see also e.g., Canaan Taiwanese Christian Church v. All World Mission Ministries*, 211 Cal. App. 4th 1115, 1127 (2012). In short, Mr. Gardner has done *nothing* to purposefully avail himself of the benefits of either conducting business in California or purposefully directing any conduct—let alone tortious conduct—in California.

2. No Claims Against Mr. Gardner Arise Out of California.

Plaintiff also fails to show that the controversy arises out of Mr. Gardner's contacts with the forum. A California court may exercise specific jurisdiction only "if there is a *substantial* connection or nexus between forum contacts and the litigation." *Greenwell v. Auto-Owners Ins. Co.*, 233 Cal. App. 4th 783, 801 (2015). Towards that end, "a court must consider "the nature of the relationship between the claim and the forum contacts" [] to determine whether the claim is *substantially* related to the forum contacts." *Id.* (quoting *Vons*, 14 Cal. 4th at 454).

The Complaint does not—and cannot—contain a single allegation that Mr. Gardner engaged in *any* forum-related conduct tied to the claims at-issue. *First*, Plaintiff has not alleged *any* facts demonstrating any connection—let alone a "substantial connection"—between the claims, Mr. Gardner, and California. All of the facts Plaintiff alleges related to Mr. Gardner concern actions he allegedly carried out *in Utah*, not California. *E.g.*, Compl. ¶¶ 24-41. *Second*, jurisdiction is not proper merely because Mr. Gardner's alleged involvement—25 years ago—with the water district had some purported "effect" on California—that is not a "substantial connection" that would render the exercise of jurisdiction reasonable. That is, "[i]t does not

follow... that the fact that a defendant's actions in some way set into motion events which ultimately injured a California resident, will be enough to confer jurisdiction over that defendant [in] the California courts." *Edmunds*, 24 Cal. App. 4th at 236. *See also Sacramento Suncreek Apartments, LLC v. Cambridge Advantaged Props. II*, 187 Cal. App. 4th 1, 22 (2010) (finding no "substantial connection" between Oregon investors' passive investment in a limited partnership that built apartment houses in California and construction claims relating to those apartments). Because Plaintiff fails to show that his claims arise out of or relate to Mr. Gardner's activities in California, specific jurisdiction is not proper.

3. Violations of Fair Play and Justice

Because Plaintiff fails the first two prongs of the jurisdictional analysis and Mr. Gardner lacks even minimum contacts with California, the Court need not decide whether "the assertion of personal jurisdiction would comport with fair play and substantial justice." *See Malone*, 84 Cal. App. 4th at 1437 n.3 ("Because we conclude that defendants lacked the requisite minimum contacts with California, we do not reach the question of whether jurisdiction over them would comport with fair play and substantial justice."). Nevertheless, where, as here, a defendant's contacts with the forum are insufficient to satisfy the basic requirements for general or specific jurisdiction, the exercise of jurisdiction necessarily violates due process. *See World-Wide Volkswagen Corp. v. Woodson*, 444 U.S. 286 (1980) ("[T]he defendant's contacts with the forum State must be such that maintenance of the suit does not offend traditional notions of fair play and substantial justice.") (internal quotation marks omitted).

Furthermore, the exercise of personal jurisdiction over Mr. Gardner would defeat one of the essential guarantees of fairness resulting from the constitutional limitations on personal jurisdiction: giving "a degree of predictability to the legal system that allows potential defendants to structure their primary conduct with some minimum assurance as to where that conduct will and will not render them liable to suit." *Burger King*, 471 U.S. at 472 (citation and internal quotation marks omitted); *see also World-Wide Volkswagen*, 444 U.S. at 297 (noting that a "critical" inquiry is whether "the defendant's conduct and connection with the forum State are such that he should reasonably anticipate being haled into court there"). Mr. Gardner has taken

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no action that he could reasonably believe would subject him to suit in California. Therefore, subjecting Mr. Gardner to this lawsuit would not comport with traditional notions of fair play and substantial justice.

VI. **CONCLUSION**

Plaintiff has failed to effect service on specially appearing Defendant Kem C. Gardner, and has not established and cannot establish that he is constitutionally subject to personal jurisdiction in California. Therefore, Mr. Gardner respectfully requests that his motion to quash service of summons for lack of personal jurisdiction be granted and that he be dismissed from this action for lack of personal jurisdiction.

DATED: December 29, 2023. Respectfully submitted,

DAVIS WRIGHT TREMAINE LLP

SARAH E. BURNS

Attorneys for Specially-Appearing Defendant Kem C. Gardner